PRIVATE EQUITY INVESTMENT IN U.S. BANKS

Author: DeYoung, Kowalik & Torna

Discussant: Rustom M. Irani (UIUC & CEPR)

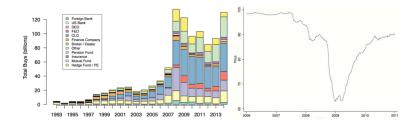
2018 Chicago Financial Institutions Conference
April 2018

Very interesting paper

- Fascinating question. Important context. Policy relevant.
- Detailed discussion of PE regulation
- My discussion:
 - 1. PE in other contexts
 - 2. Banking context
 - 3. What are the alternatives for FDIC?

Why is this interesting?

Bank assets on sale



- ▶ PE can acquire bank assets elsewhere (avoiding regulation)
- ► Suggests operating efficiency gains <u>not</u> liquidity provision

Why is this interesting? Dry powder

Holding Fire Private-equity firms have more than \$1 trillion to spend As of March 21 \$1.2 trillion 1.0 0.8 0.6 0.4

▶ Policy Q: Should FDIC unshackle PE?

#1 Real outcomes of PE investments in industrial firms

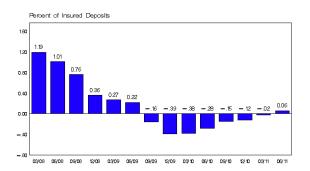
- PE improves operations:
 - 1. Efficient resource allocation among U.S. manufacturing plants
 - 2. Fewer health code violations among Florida restaurants
 - 3. Improves workplace safety
 - 4. Increases product variety among retailers
 - 5. Investments in innovation
 - 6. Funding inflows during times of marketwide stress
 - 7. Better long-run worker outcomes due to IT investments

#1 Real outcomes of PE investments in industrial firms

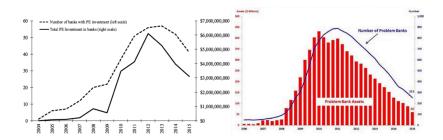
- PE improves operations:
 - 1. Efficient resource allocation among U.S. manufacturing plants
 - 2. Fewer health code violations among Florida restaurants
 - 3. Improves workplace safety
 - 4. Increases product variety among retailers
 - 5. Investments in innovation
 - 6. Funding inflows during times of marketwide stress
 - 7. Better long-run worker outcomes due to IT investments
- Deeper: PE tears up "implicit" contracts with community:
 - 1. Not willing to "insure" obsolete workers
 - 2. Bad outcomes for communities (ex: Anchor-Hocking case)

#1 Real outcomes of PE investments in industrial firms

- PE improves operations:
 - 1. Efficient resource allocation among U.S. manufacturing plants
 - 2. Fewer health code violations among Florida restaurants
 - 3. Improves workplace safety
 - 4. Increases product variety among retailers
 - 5. Investments in innovation
 - 6. Funding inflows during times of marketwide stress
 - 7. Better long-run worker outcomes due to IT investments
- Deeper: PE tears up "implicit" contracts with community:
 - 1. Not willing to "insure" obsolete workers
 - 2. Bad outcomes for communities (ex: Anchor-Hocking case)
- This paper:
 - Aggressive risk culture at PE versus commercial banks



- Deposit insurance fund in negative territory
- FDIC willing to accept private capital (from non-banks)



▶ Problem bank list ⇒ PE entry

- ▶ PE "bottom-feeds" on **small, failing banks**. Why?
 - 1. Bigger banks can issue public equity
 - 2. FDIC auctions are too competitive
 - 3. WaMu disaster:
 - \$7bn of PE finance in 2008
 - TPG capital lost \$500m of \$1.35bn investment
- Is the magnitude of investment small?
 - 2012 peak: \$7bn on \$1.5tn of bank equity (0.005%)
 - For comparison, PE peaks at 0.8% industrial employment in 2005
 - FDIC constraints appear to bind

Open questions

- 1. Greater **systemic risk** seems implausible for small banks
 - What if FDIC lifts restrictions and PE goes big next time?
- 2. Is risk-taking "excessive" or not?
 - Why doesn't PE act efficiently for banks vs. industrials?
- 3. Might PE break implicit contracts in banking context?
 - Community-driven lending
 - Mortgages for underrepresented communities
 - Small business lending
 - ... Sid Vij's "Acquiring Failed Banks" shows restructuring:
 - SME lending cut
 - Target branches closed
 - Acquiring banks capture deposit franchise

#3 What are the trade-offs for U.S. regulators?

1. FDIC must safeguard DIF at all costs

- ▶ Absent PE, bank will fail ⇒ DIF incurs loss
- Accept PE despite excessive risk, bank fails later
- Postponing DIF losses might be valuable

2. Duty to protect customers and communities

- PE breaks implicit contracts imposing social externalities
- Can this be assessed?
 - Look at HMDA and CRA loans post-PE
 - Branch closings in vulnerable neighborhoods
 - Are there real effects for firms and h

... Policy choice should weigh benefits and costs

Thank you!

